

# Beneficial Use Opportunities Duluth-Superior Harbor

*Mike Bares and Dan Breneman*  
*Remediation Division*  
*MPCA*



Great Lakes  
RESTORATION



**m** MINNESOTA POLLUTION  
CONTROL AGENCY

**m** DEPARTMENT OF  
NATURAL RESOURCES

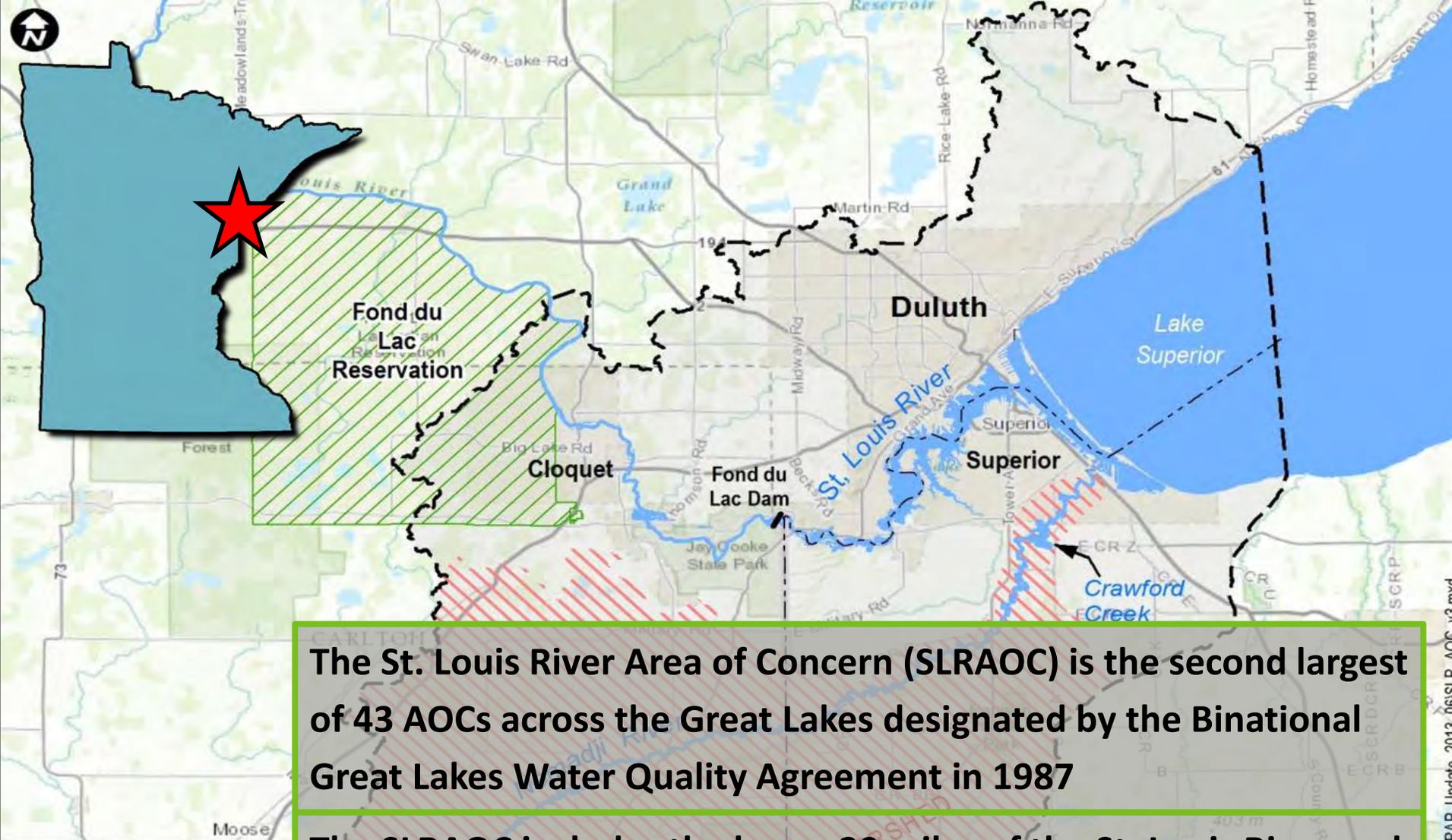


WEDA | 5 June 2019

An aerial photograph of the Duluth-Superior Harbor area, showing the St. Louis River, industrial facilities, a large bridge, and surrounding urban and green spaces. The water is a deep blue, and the land is a mix of green and grey.

# Duluth-Superior Harbor Outline

- ❑ Overview of the St. Louis River Area of Concern (AOC)
- ❑ Beneficial Use of Navigational Dredge Materials
  - Habitat Restoration Projects
  - Contaminated Sediment Remediation Projects
- ❑ Sustainable Dredge Management Planning
- ❑ Keys to Successful Beneficial Use Projects



**St. Louis River Area of Concern**

0 5 10 km

The St. Louis River Area of Concern (SLRAOC) is the second largest of 43 AOCs across the Great Lakes designated by the Binational Great Lakes Water Quality Agreement in 1987

The SLRAOC includes the lower 39 miles of the St. Louis River and encompasses approximately 650,000 acres (~1,000 square miles)

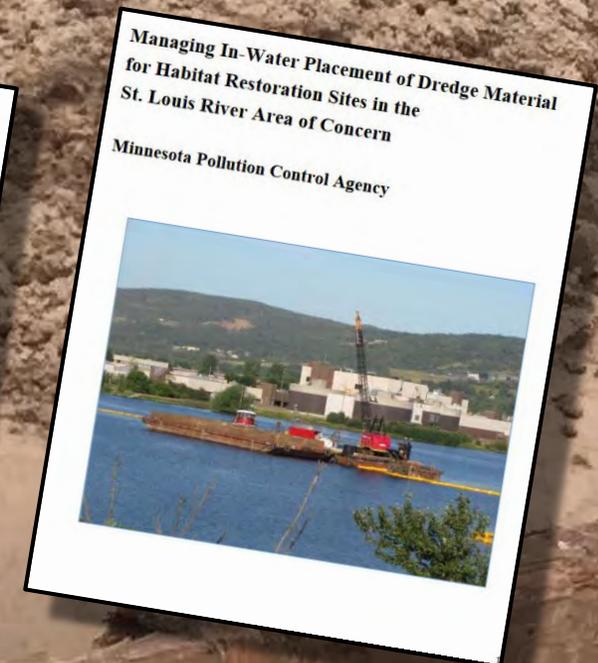
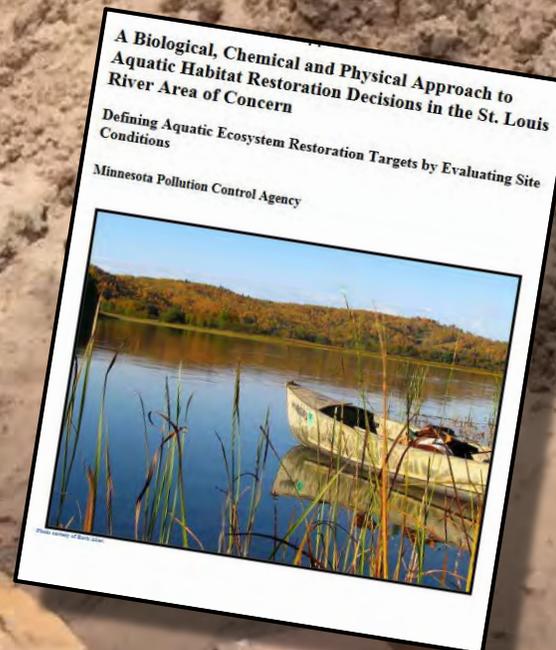
The Duluth Harbor is by far the largest great lakes port by tonnage and the second largest dry bulk port in the US



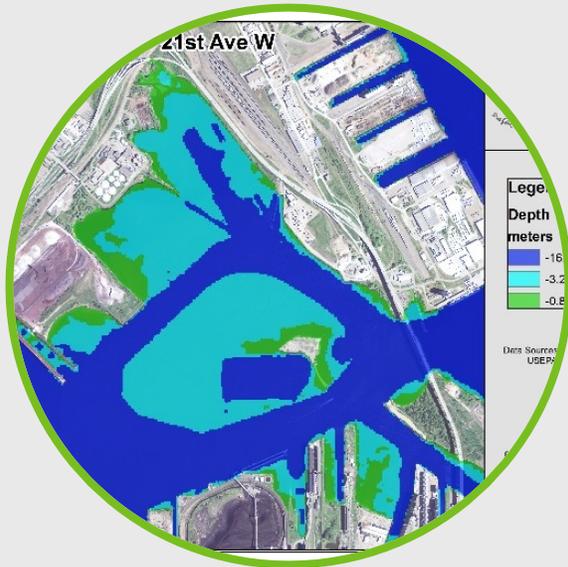
# Beneficial Use MN State Guidance

- *Testing Material*
- *Approving Locations*

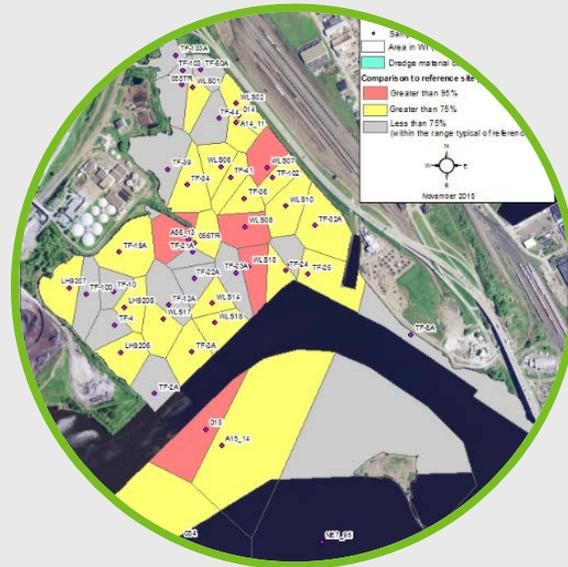
- Sediment characterization
- Acceptable Risk
- Ecological improvement
- Public benefit



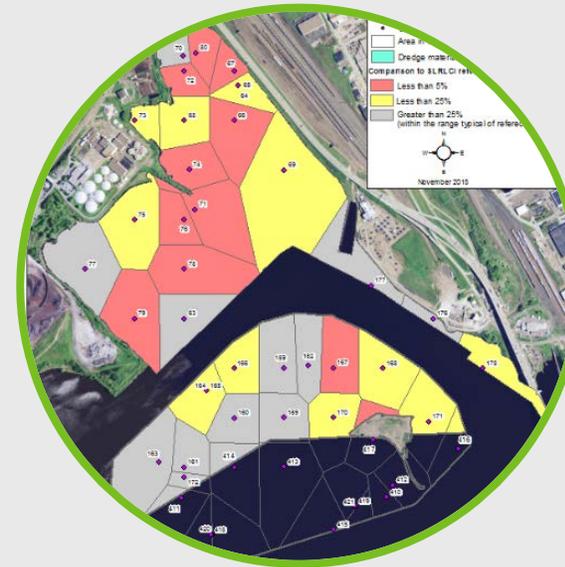
# Approving Locations Design-basis approach



Physical



Chemical



Biological



Economical/Social

*Multiple lines of evidence, surface-area weighted averaging,  
data-driven decisions, and demonstrating project purpose &  
need to satisfy environmental review*

**21<sup>st</sup> Ave**

**40<sup>th</sup> Ave West**

21<sup>st</sup> Ave W

350 acres

21<sup>st</sup> Ave W

**Rice's Point**

**Superior Bay**

40th Ave W

315 acres

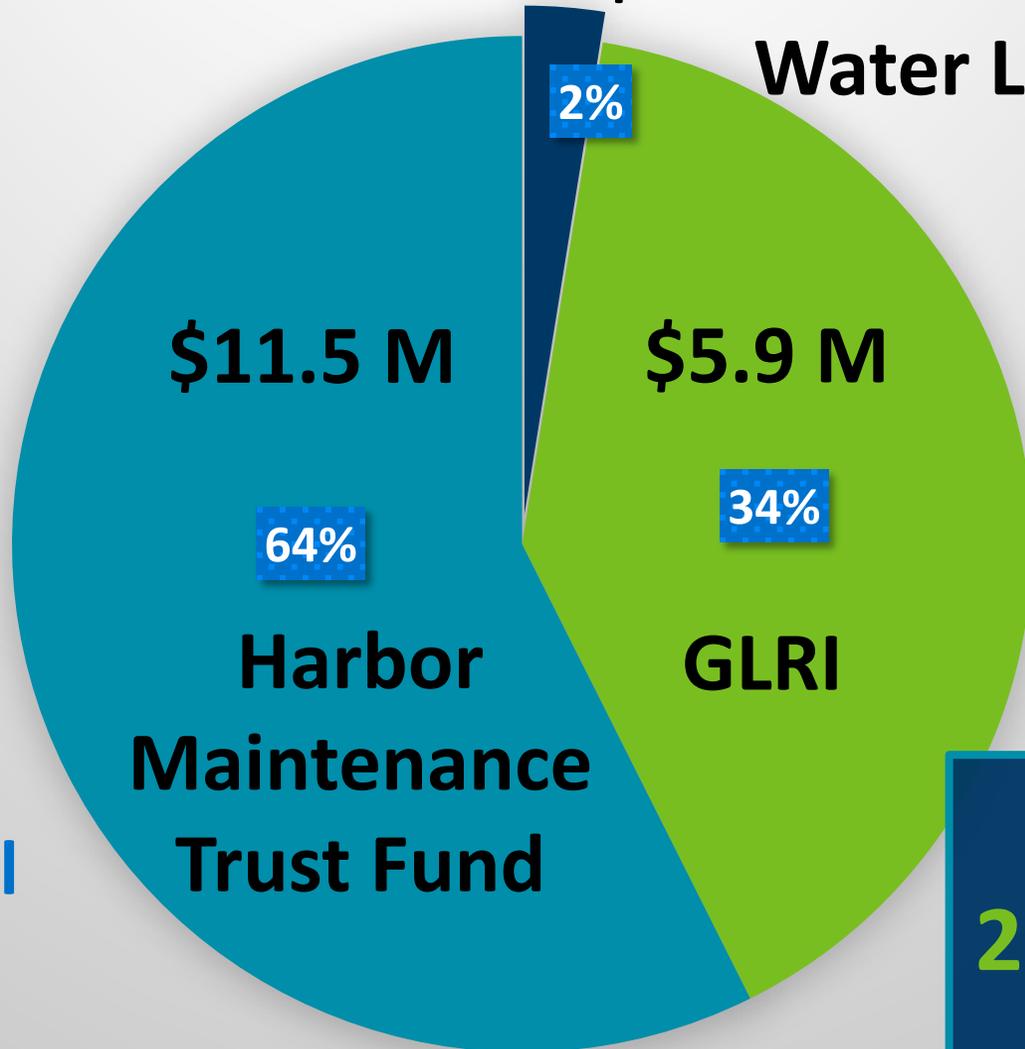
**St. Louis Bay**

**St. Louis River AOC Program**

**Over 1.1 million CY used for aquatic  
Habitat Restoration**

# Combined Construction Costs

**\$300K MN Clean  
Water Legacy  
Fund**



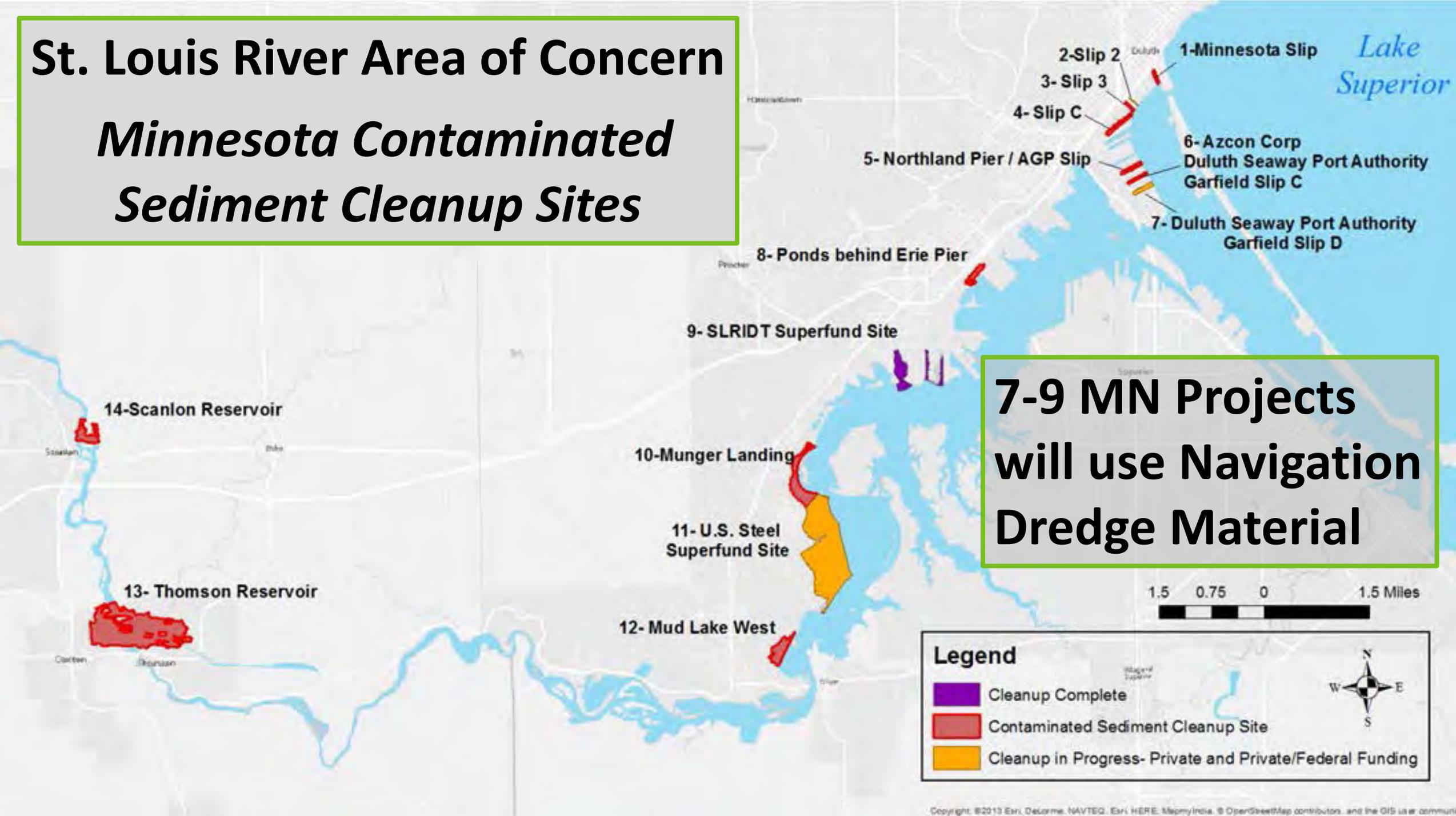
- State
- Federal
- HMTF



*St. Louis River AOC Program*  
**21<sup>st</sup> and 40<sup>th</sup> Avenues West  
partnership funding**

# St. Louis River Area of Concern

## *Minnesota Contaminated Sediment Cleanup Sites*



**7-9 MN Projects will use Navigation Dredge Material**

# Beneficial Use Remediation Capping Projects Completed



**Slip 2**



**Minnesota Slip**



**Slip 3**



**Slip C**

**Private and Public supported projects utilized over 75,000 CY**



**Maritime Shipping  
Industrial Area**

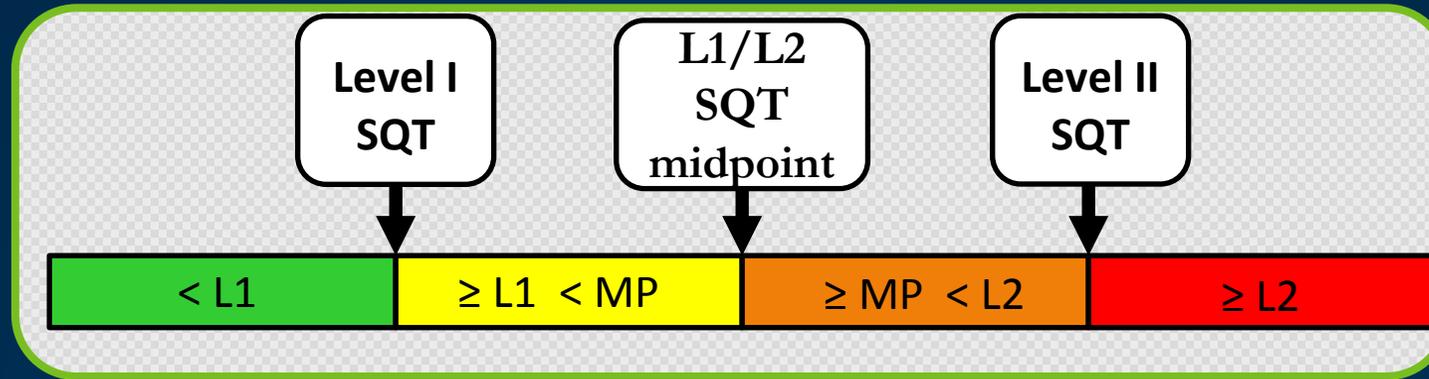
**Slip 2/Pier B**

**Bayfront  
Festival Park**

**Duluth Entertainment &  
Convention Center,  
G.L. Aquarium,  
Museum Ship Irvin**

**Canal Park  
Entertainment District**

# MN Sediment Quality Targets



## Selected Contaminants of Concern



**Sample Type**

- Sediment Sample (Bay West 2014)
- Sediment Sample (Historical)

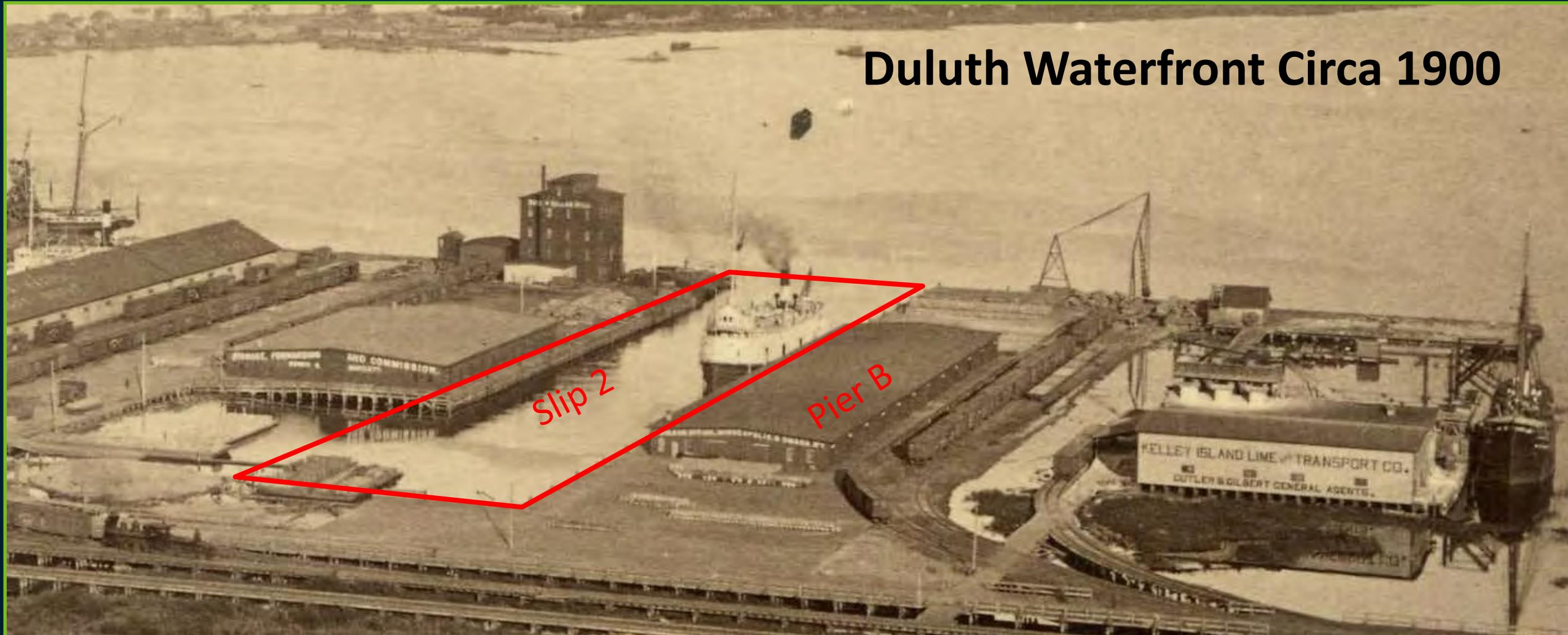
**Sample Interval**

- 0-0.15 m
- 0.15-0.50 m
- 0.50-1.0 m
- >1.0 m

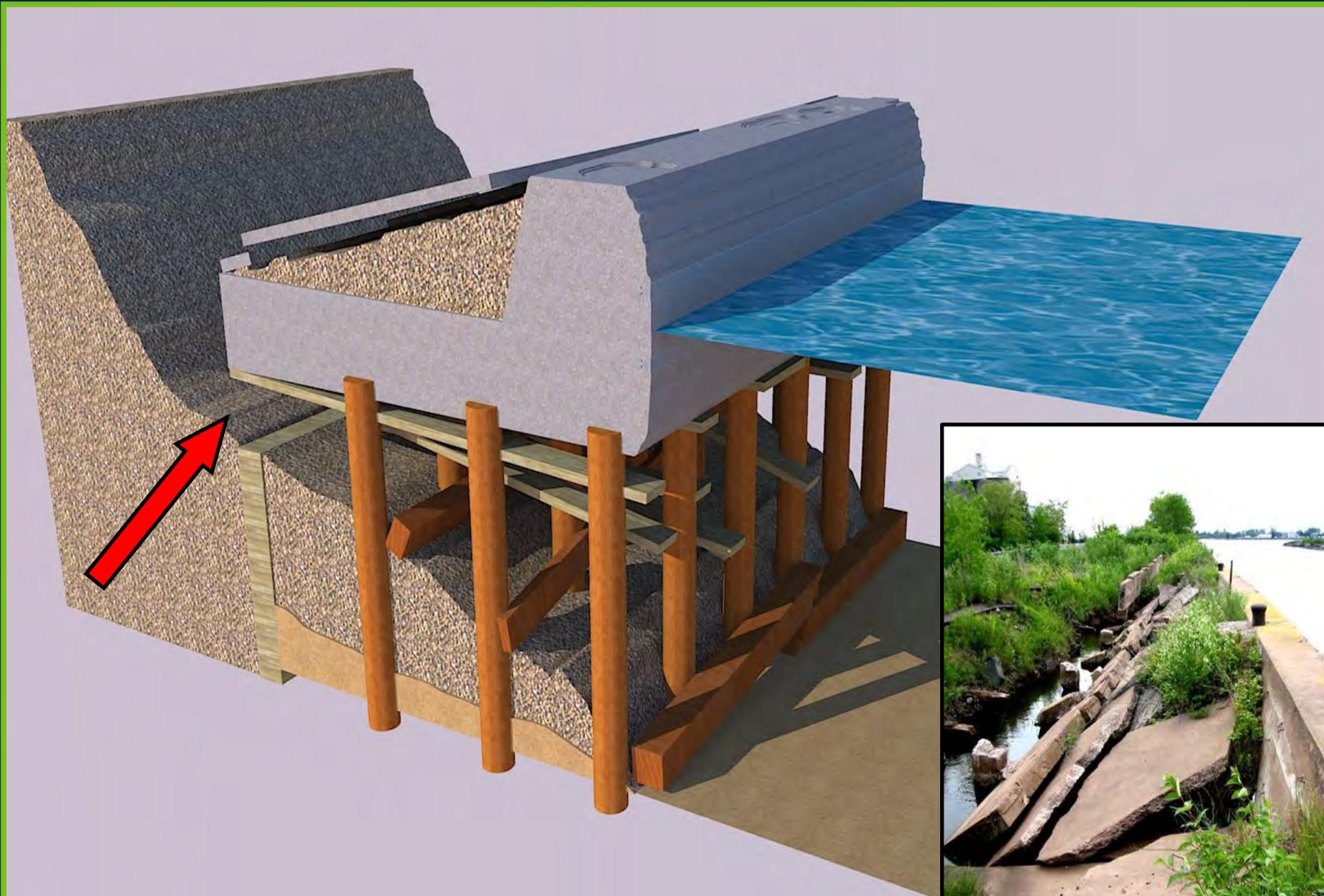
# Development Challenges

- Contaminated Land
- Contaminated Sediments
- Dock Wall Issues
- Structural Integrity of Pier
- Financial Viability
- Permitting Hurdles

Duluth Waterfront Circa 1900





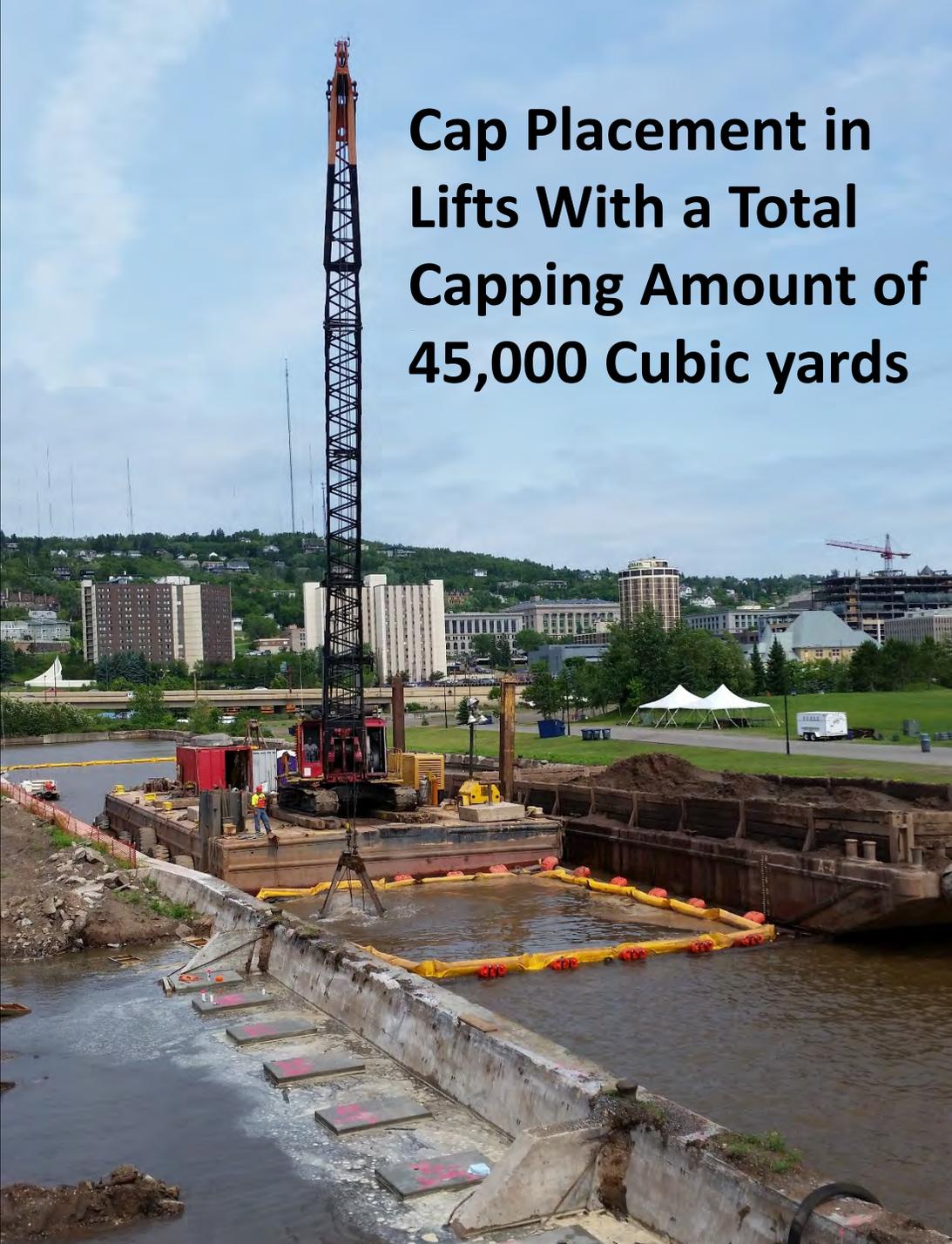


**Failing Pile Supported Dock Wall**

# Navigation Dredge Material used for Remedial Capping

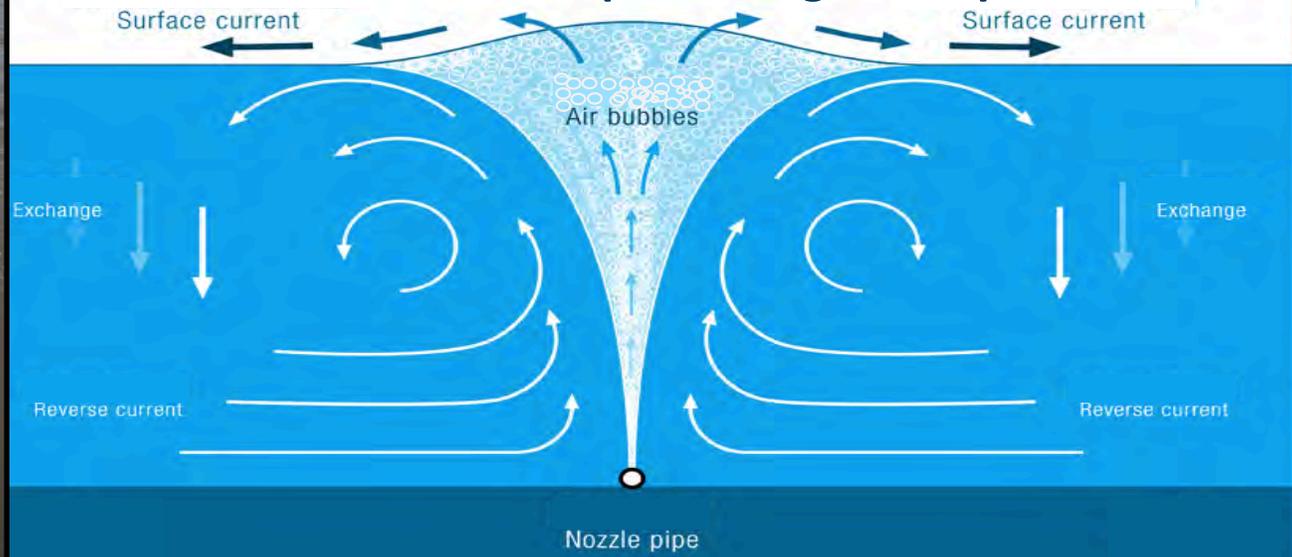
- ❑ Dredge Material Management Units (DMMUs) sampled at a greater frequency for chemistry and grain size distribution than normal UCACE requirements to determine if material is acceptable for remediation sites
- ❑ Best Management Practices for capping were developed
  - Silt curtains surrounding dredge template placement area
  - Bubble curtain placed at slip entrance
  - Slowly open bucket at depth to reduce velocity and clumping
  - First two cap lifts no greater than 1 foot to reduce resuspension and potential for mud-waves
  - Thicker lifts allowed after initial lifts gained stability

**Cap Placement in Lifts With a Total Capping Amount of 45,000 Cubic yards**



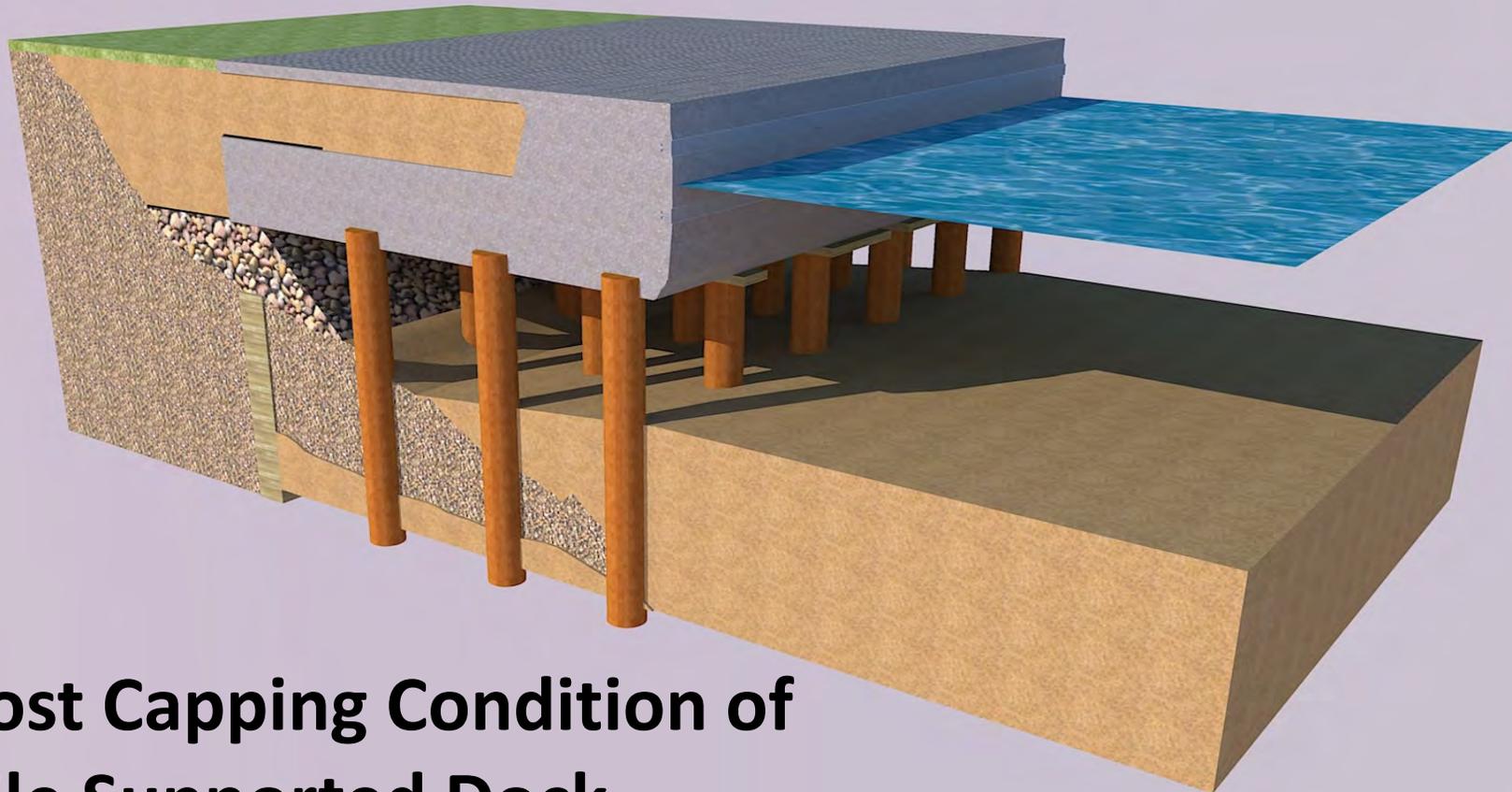


**A Bubble Curtain was used to contain suspended solids and allow for frequent barge transport**

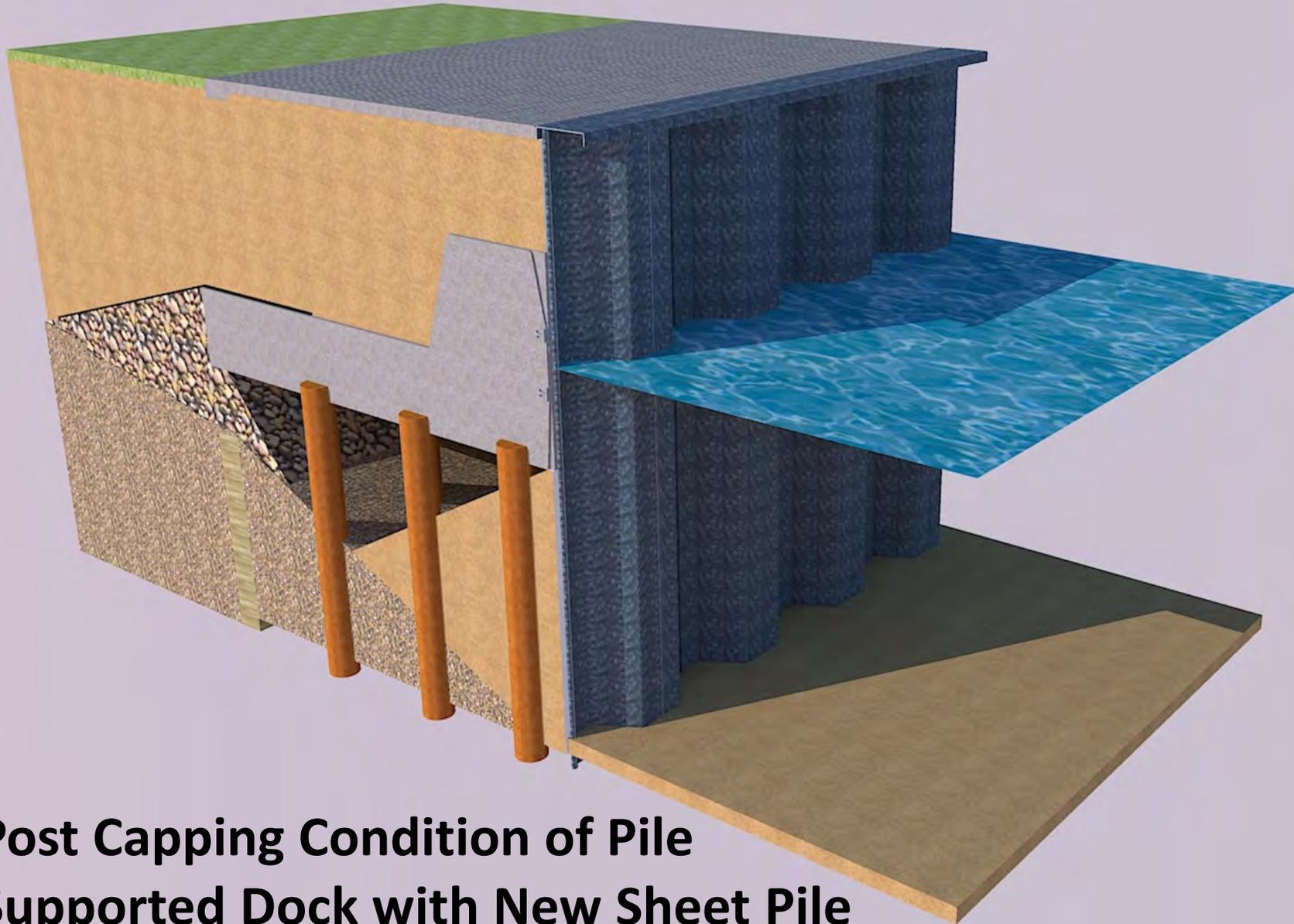


# Dock Wall Stabilization and Remedial Capping

- Pile supports are stabilized
- Gaps are filled and stabilized
- Tie-backs are installed as needed
- Remedial cap at a minimum of 10 foot thickness is placed



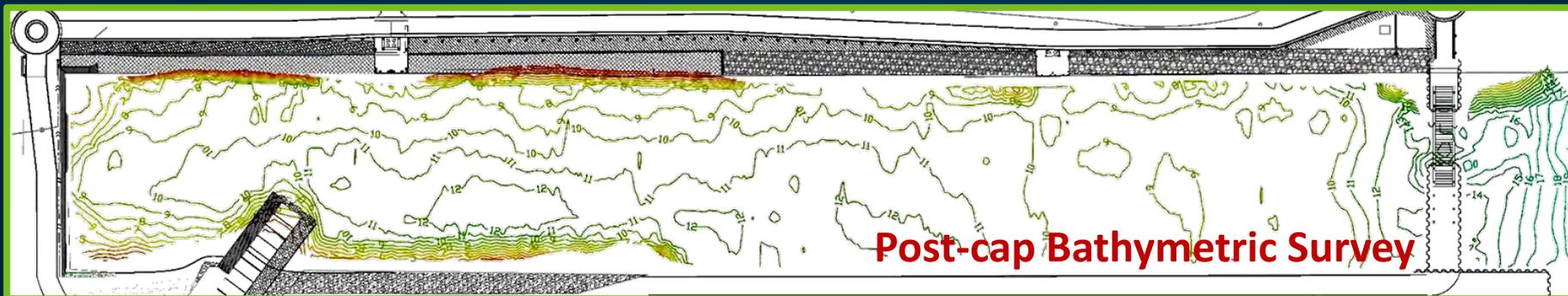
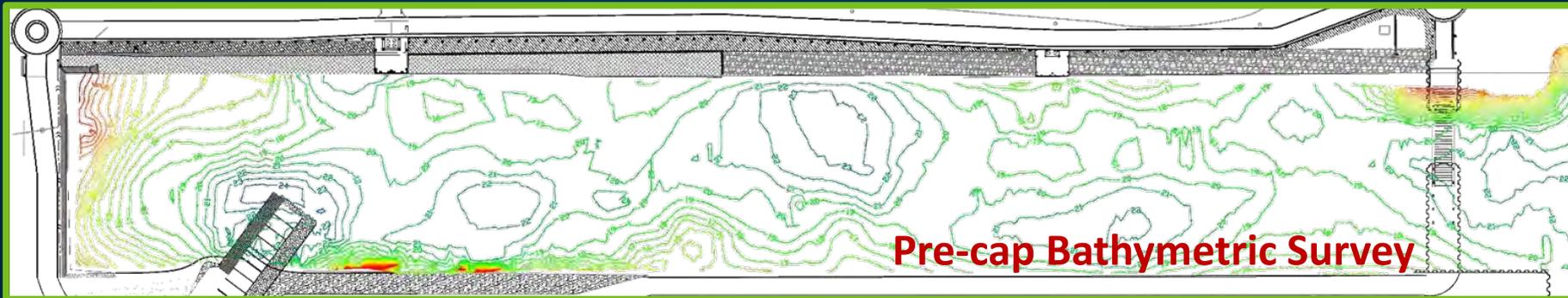
**Post Capping Condition of  
Pile Supported Dock**



**Post Capping Condition of Pile  
Supported Dock with New Sheet Pile**

# Post-Cap Slip Conditions

- Depth reduced to an average of 10 feet from original 20+ feet
- Cap thickness averages 10 feet
- Cap sampled and no significant levels of contaminants detected
- Armor material placed near new bridge and on slope to channel
- Boat ramp and zero-height access constructed
- Marina docks and walkways installed





# WIN

Developer received no-cost material reducing cost of dock wall repair allowing project to be viable

# WIN

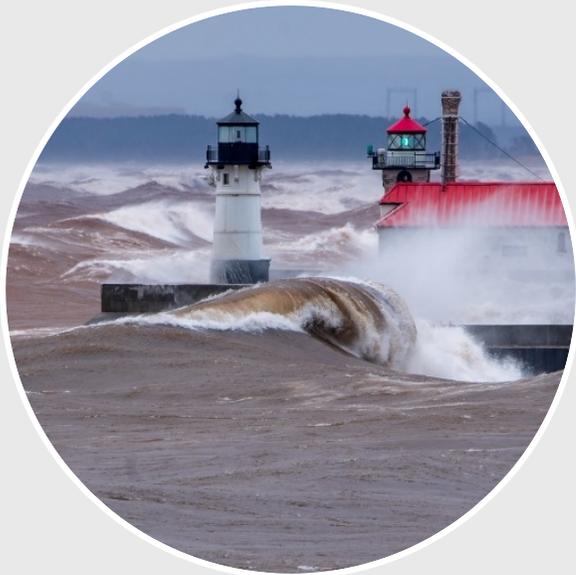
USACE dredge contractor delivers navigation dredge material to nearby project reducing transport time & cost

# WIN

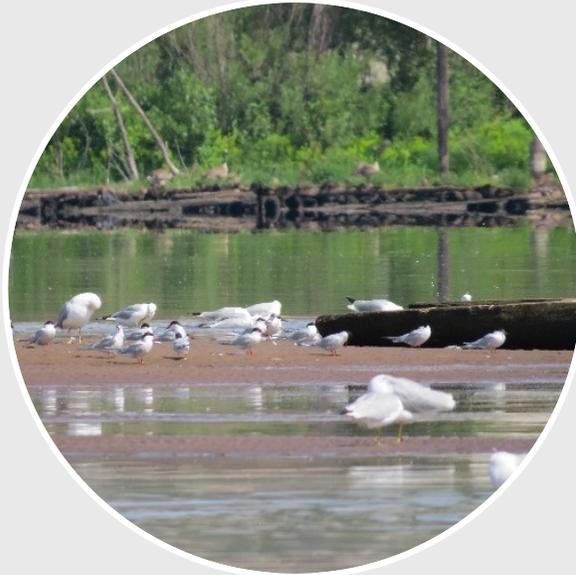
Contaminated Sediments are remediated with thick cap with no cost to City, State, or Fed. government



# Beneficial Use in a Sustainable Dredge Management Plan



**Beach  
Nourishment &  
Shoreland  
Reclamation**



**In-Water Estuary  
Habitat  
Maintenance &  
Sediment  
Remediation**



**Land-Based  
Construction  
*Processing and Reuse  
Facility (Erie Pier)***



**Mine Land  
Reclamation  
*PRF and State  
Incentives***



Investing in  
placement  
alternatives

# Concepts Making Beneficial Use Successful



Great Lakes  
RESTORATION



**mi** MINNESOTA POLLUTION CONTROL AGENCY

**mi** DEPARTMENT OF NATURAL RESOURCES



- ❑ Early Coordination
- ❑ Partnerships - *define roles and responsibilities*
- ❑ Participation - *involved and innovative*
- ❑ Pilot-scale projects - *manageable investments & show success*
- ❑ Data-driven approach - *analyze alternatives & effectiveness*



# Great Lakes RESTORATION



**m** MINNESOTA POLLUTION CONTROL AGENCY

**m** DEPARTMENT OF NATURAL RESOURCES



# Thank you!

**Mike Bares**

AOC Sediment Remediation

*mike.bares@state.mn.us*

651.757.2210

**Dan Breneman**

AOC Habitat Restoration

*dan.breneman@state.mn.us*

218.302.6624



**MINNESOTA POLLUTION CONTROL AGENCY**